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Financing of the United Nations Mission in Bosnia and Herzegovina

Performance report on the budget of the United Nations Mission in Bosnia and Herzegovina for the period from 1 July 2002 to 30 June 2003

Report of the Secretary-General

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Summary

The present report contains the performance report on the budget of the United Nations Mission in Bosnia and Herzegovina for the period from 1 July 2002 to 30 June 2003.

The total expenditure for the Mission for the period from 1 July 2002 to 30 June 2003 have been linked to the Mission's objective through a number of results-based frameworks grouped by components, namely, civilian police and support components.

Performance of financial resources

(Thousands of United States dollars. Budget year is from 1 July 2002 to 30 June 2003.)

Category	*Apportionment*	*Expenditure*	*Variance*	
			Amount	*Percentage*
Military and police personnel	19 174.4	16 294.0	2 880.4	15.0
Civilian personnel	40 684.3	42 677.6	(1 993.3)	(4.9)
Operational requirements	18 685.2	11 335.5	7 349.7	39.3
Gross requirements	**78 543.9**	**70 307.1**	**8 236.8**	**10.5**
Staff assessment income	5 854.7	6 197.3	(342.6)	(5.9)
Net requirements	**72 689.2**	**64 109.8**	**8 579.4**	**11.8**
Voluntary contributions in kind (budgeted)	70.0	48.0	22.0	31.4
Total requirements	**78 613.9**	**70 355.1**	**8 258.8**	**10.5**

Human resources incumbency performance

Category	*Approved*[a]	*Planned (average)*	*Actual (average)*	*Vacancy rate (percentage)*[b]
Military observers/military liaison officers	32	31	12	59.9
Civilian police	1 600	1 023	779	23.9
International staff	358	248	212	14.5
National staff	1 455	739	655	11.4
United Nations Volunteers	5	5	3	38.3

[a] Represents the highest level of authorized strength.

[b] Based on monthly incumbency and planned monthly strength.

The actions to be taken by the General Assembly are set out in section V.

I. Introduction

1. The budget for the maintenance of the United Nations Mission in Bosnia and Herzegovina (UNMIBH) for the period from 1 July 2002 to 30 June 2003, which was set out in the report of the Secretary-General of 16 January 2002 (A/56/773), amounted to $78,543,900 gross ($72,689,200 net). It provided for 28 military observers, 4 military liaison officers, 1,600 civilian police, 358 international staff, 17 national officers, 1,438 local staff and 5 United Nations Volunteers. The Advisory Committee on Administrative and Budgetary Questions, in paragraph 21 of its report dated 26 March 2002 (A/56/887/Add.2), recommended that the General Assembly appropriate $78,543,900 gross for the period from 1 July 2002 to 30 June 2003.

2. The General Assembly, by its resolution 56/505 of 27 June 2002, appropriated an amount of $78,543,900 gross ($72,689,200 net) for the maintenance and liquidation of the Mission for the period from 1 July 2002 to 30 June 2003. The total amount has been assessed on Member States.

II. Mandate performance

3. The mandate of UNMIBH was established by Security Council resolution 1035 (1995). The mandate for the performance period was provided by Council resolutions 1420 (2002), 1421 (2002) and 1423 (2002) .

4. The Mission, which terminated on 31 December 2002, was mandated to help the Security Council achieve an overall objective, namely, to maintain international peace and security.

5. Within this overall objective, during the performance report period the Mission has contributed to a number of accomplishments by delivering related key outputs, as shown in the frameworks below. These frameworks are grouped by components: civilian police; and support. The components reflect, rather than determine, the common programmatic nature of the expected accomplishments and outputs contained therein.

6. The frameworks represent a shift towards a results-based budgeting approach. The 2002/03 budget did not include standard frameworks for planned results, which would have been the baseline against which performance would be measured and reported. For that reason, the Mission mandate performance is presented in a transitional format, showing the actual indicators of achievement and actual outputs during 2002/03 for which information was available. The expected accomplishments would lead to the fulfilment of the Security Council's objective within the time frame of the Mission. The actual indicators of achievement during this performance period reflect the progress towards such accomplishments and the results realized as the Mission completed its mandate. The actual outputs represent the contributions by the Mission towards the expected accomplishments during the performance period.

Component 1: Civilian police

Expected accomplishments	*Actual indicators of achievement*
1.1 Local police officers operated in accordance with internationally recognized standards of personal integrity and professional competence	1.1.1 15,786 local police officers met international standards of personal integrity and professional competence
	1.1.2 Institutional mechanisms established in all 10 cantons, at the entity level, and the establishment of three academies to ensure new recruits and serving police continue to meet requisite standards
	1.1.3 Police training under local control

Actual outputs

- Completed background checks of 16,803 provisionally authorized police into housing, educational credentials, professional performance, wartime activities, proof of citizenship, completion of mandatory training and confirmation of no criminal conviction
- Granted certification to 15,786 local police officers (8,113 in the Federation, 5,692 in Republika Srpska and 263 in Brcko District, 1,351 in the State Border Service and 169 in the Federation Court Police). With the exception of the Brcko District, all certifications were granted during the reporting period
- Certification denied to 481 officers
- Local control (internal investigation) units established in all 10 cantons, as well as the Federation, Republika Srpska and State Border Service police administrations
- Responsibility for training of local police at all three police academies transferred to local instructors

Expected accomplishments	*Actual indicators of achievement*
1.2 Police administrations (in 10 cantons, the Federation, Republika Srpska and State Border Service) structured and operated in accordance with internationally recognized standards	1.2.1 All police administrations achieved the requisite standards for UNMIBH accreditation
	1.2.2 Adopted legislation for the selection and operation of commissioners and directors of police in the cantons and entities, respectively
	1.2.3 Increased representation of minority and female police to an average of 10 per cent in the Federation and 5 per cent in the Republika Srpska

Actual outputs[a]

- Completed comprehensive systems analyses of all police administrations to identify deficiencies
- Developed action plans with local change management teams for the implementation of those changes required to bring each administration up to international standards
- Monitored local implementation of action plans in each administration
- Accredited all police administrations in the reporting period

[a] In each case, "all police administrations" applies to 10 cantons in the Federation, as well as both entities, namely, Republika Srpska and the Federation.

- Completed seventeenth round of voluntary redeployment of serving officers to areas of pre-war employment
- Completed training of tenth class at police academies (bringing the total number of police trained to 935 cadets) and conducted selection of 435 cadets for a further four classes
- Conducted twelfth police-skills refresher course for former officers returning to duty
- Facilitated minority representation in all police administrations (averaging 10 per cent across the police force)
- Facilitated the establishment of mechanisms to attract and employ female police officers in all police administrations
- Established independent selection and review boards for the selection of local police commissioners in all 10 cantons and directors for the Federation, Republika Srpska and the State Border Service
- Appointed police commissioners to all 10 cantons and directors of police in the Federation, Republika Srpska and the State Border Service

Expected accomplishments	*Actual indicators of achievement*
1.3 Strengthened cooperation between police and the criminal justice system	1.3.1 Local criminal investigators trained in the preparation of reports in accordance with international standards
	1.3.2 Multi-ethnic court police deployed to the remaining four cantons of the Federation (deployed to the other six cantons earlier in 2002); prepared for deployment in Republika Srpska on 1 January 2003

Actual outputs

- Trained criminal investigators in the Federation, Republika Srpska and cantons 1-5 and 7-10 in the preparation of police crime reports
- Trained and assisted in the development of an operational plan for the deployment of the court police in the Federation; finalized similar arrangements for Republika Srpska

Expected accomplishments	*Actual indicators of achievement*
1.4 Progress towards State-level law enforcement	1.4.1 State Border Service deployed to cover 100 per cent of Bosnia and Herzegovina's land borders and all three operating international airports
	1.4.2 State Information and Protection Agency established
	1.4.3 Statewide and regional police cooperation forums continued to meet, under local control: Ministerial Consultative Meeting on Police Matters (intra-state), the Joint Task Force (intra-state), Committee of Ministers (inter-state) and Regional Task Force (inter-state)
	1.4.4 Reduction in number of illegal immigrants from 25,000 in 2000 to approximately 200 during the second half of 2002

Actual outputs

- All 1,950 law enforcement personnel within the State Border Service fully vetted, trained and certified
- Facilitated the selection of all directors of the State Information and Protection Agency responsible for overall management and control of the organization
- Transferred to local ownership the previously UNMIBH-chaired intra-State level Ministerial Consultative Meeting on Police Matters and the Joint Task Force, both of which were designed to promote intra-state cooperation on law enforcement matters
- Transferred to local ownership the regional-level Committee of Ministers and the Regional Task Force, both of which were designed to promote regional cooperation on law enforcement matters
- Provided guidance and assisted in the planning for the establishment of the National Central Bureau of Interpol in Bosnia and Herzegovina
- Finalized the work of the UNMIBH Special Anti-Trafficking Operations Programme. Monitored more than 300 raids; identified 30 establishments suspected of involvement in trafficking; about 30 establishments were closed, including those identified in raids prior to July 2002; and more than 80 trafficking victims were repatriated

Expected accomplishments	*Actual indicators of achievement*
1.5 Greater public awareness of and confidence in police activities	1.5.1 Increased public profile of police activities and public rights before the law

Actual outputs

- Conducted national public awareness campaigns, emphasizing the core principles of democratic policing
- Held police-sponsor community opened days, visits and demonstrations of law enforcement skills
- Conducted minority and female recruiting campaigns
- Published bimonthly newspaper on the work of the State Border Service
- Compiled programmes on UNMIBH's activities for local radio stations

Component 2: Support

Expected accomplishments	*Actual indicators of achievement*
2.1 Efficient and effective logistical and administrative support of the Mission	2.1.1 As at 30 June 2003 no accounts receivable were outstanding for more than six months other than those submitted for write-off action
	2.1.2 Tasks related to Mission liquidation identified and fully undertaken according to plan by 30 June 2003
	2.1.3 Downsizing of international and local staff, military observers, civilian police and United Nations Volunteers carried out in accordance with the approved budget
	2.1.4 Effective transfer of responsibility for the coordination of common services and the United Nations House in Sarajevo
	2.1.5 All physical assets pertaining to the Mission categorized and disposed of in accordance with United Nations Financial Regulations and Rules

Actual outputs

- Liquidation plan formulated and implemented
- Liquidation team constituted and related responsibilities assigned
- Equipment transferred to other missions: 3,271
- Equipment transferred to United Nations Logistics Base at Brindisi, Italy/strategic deployment stock/Department of Peacekeeping Operations reserve: 1,933
- Items transferred to Headquarters: 190
- UNMIBH relinquished 72 physical locations, including 6 UNMIBH regional headquarters, United Nations Mission of Observers in Prevlaka (UNMOP) headquarters, airport facilities and ministry and police station co-locations
- Environmental assessments undertaken in vacated premises
- Responsibility for United Nations House and the coordination of common services in Sarajevo effectively transferred to the International Criminal Tribunal for the Former Yugoslavia/Sarajevo effective 30 June 2003
- All international mission personnel repatriated or reassigned
- All final payments were processed and mission allowance paid by 30 June 2003, except for two international staff
- All national salaries and allowances settled by 30 June 2003

7. The mandate of the United Nations Mission of Observers in Prevlaka (UNMOP) was established by Security Council resolution 779 (1992). The mandate for the performance period was provided by Security Council resolutions 1387 (2002), 1424 (2002) and 1437 (2002).

8. The Mission, which terminated on 15 December 2002, was mandated to help the Security Council achieve an overall objective, namely, to maintain international peace and security.

Component 3: United Nations Mission of Observers in Prevlaka

Expected accomplishments	*Actual indicators of achievement*
3.1 Conditions created that were conducive to a negotiated settlement to the Prevlaka issue	3.1.1 No serious security incidents

Actual outputs

- Conducted daily patrols throughout the area of responsibility
- Maintained 24-hour presence on the Ostra Peninsula, Herceg Novi, Cavtat and Gruda (progressively closed in advance of the 15 December end-date for the Mission)
- Held periodic meetings with local authorities
- Chief Military Observer maintained regular contacts with authorities in Belgrade and Zagreb
- Held periodic meetings with the Stabilization Force (SFOR)

III. Resource performance

A. Financial resources

(Thousands of United States dollars. Budget year is from 1 July 2002 to 30 June 2003.)

Category	Apportionment[a]	Expenditure	Variance	
			Amount	Percentage
	(1)	(2)	(3) = (1) - (2)	(4) = (3) ÷ (1)
Military and police personnel				
Military observers	977.9	459.0	518.9	53.1
Military contingents	—	—	—	—
Civilian police	18 196.5	15 835.0	2 361.5	13.0
Formed police units	—	—	—	—
Subtotal	**19 174.4**	**16 294.0**	**2 880.4**	**15.0**
Civilian personnel				
International staff	26 508.8	27 165.4	(656.6)	(2.5)
National staff	13 950.5	15 360.0	(1 409.5)	(10.1)
United Nations Volunteers	225.0	152.2	72.8	32.4
Subtotal	**40 684.3**	**42 677.6**	**(1 993.3)**	**(4.9)**
Operational costs				
General temporary assistance	12.5	13.8	(1.3)	(10.4)
Government-provided personnel	—	—	—	—
Civilian electoral observers	—	—	—	—
Consultants	95.0	23.1	71.9	75.7
Official travel	197.6	687.8	(490.2)	(248.1)
Facilities and infrastructure	2 912.6	2 290.5	622.1	21.4
Ground transportation	5 937.0	2 080.8	3 856.2	65.0
Air transportation	1 325.8	1 044.1	281.7	21.2
Naval transportation	—	—	—	—
Communications	4 459.3	3 346.4	1 112.9	25.0
Information technology	872.4	593.9	278.5	31.9
Medical	58.4	33.0	25.4	43.5
Special equipment	—	—	—	—
Other supplies, services and equipment	2 814.6	1 222.1	1 592.5	56.6
Quick-impact projects	—	—	—	—
Subtotal	**18 685.2**	**11 335.5**	**7 349.7**	**39.3**
Gross requirements	**78 543.9**	**70 307.1**	**8 236.8**	**10.5**
Staff assessment income	5 854.7	6 197.3	(342.6)	(5.9)
Net requirements	**72 689.2**	**64 109.8**	**8 579.4**	**11.8**
Voluntary contributions in-kind (budgeted)[b]	70.0	48.0	22.0	31.4
Total requirements	**78 613.9**	**70 355.1**	**8 258.8**	**10.5**

[a] Reflects adjusted distribution of approved resources between military and police personnel and operational costs categories of expenditure.

[b] Includes $48,000 from SFOR.

B. Other income and adjustments

Category	*Amount (Thousands of US dollars)*
Interest income	591.0
Other/miscellaneous income	6 713.0
Voluntary contributions in cash	—
Prior period adjustments	—
Savings on or cancellation of prior period obligations	1 299.0
Total	**8 603.0**

C. Non-budgeted contributions

Category	*Amount (Thousands of US dollars)*
Status-of-mission agreement	1 855.0
Voluntary contributions in-kind (non-budgeted)	—
Total	**1 855.0**

IV. Analysis of variances[1]

	Variance	
Military observers	$518.9	53.1%

9. The unutilized balance was mainly attributable to the repatriation of the military observers serving in UNMOP in December 2002. The budget was based on the continuation of the Mission, however the mandate of UNMOP was terminated by the Security Council on 15 December 2002, based on the recommendation contained in the report of the Secretary-General dated 2 October 2002 (S/2002/1101).

	Variance	
Civilian police	$2 361.5	13.0%

10. The unutilized balance resulted from the deployment of fewer civilian police than planned. Civilian police who were due for repatriation after 1 July 2002 were not replaced since contributing countries were not willing to assign police for less than one year. UNMIBH also decided not to request the extension of civilian police assignments beyond 12 months. In addition, the drawdown of civilian police was accelerated following the successful holding of elections on 5 October 2002.

[1] Resource variance amounts are expressed in thousands of United States dollars.

	Variance	
International staff	($656.6)	(2.5%)

11. Additional requirements were attributable to expenditures for separation costs, including travel of all international staff to home country, parent duty station or other peacekeeping operations following the termination of the Mission. In accordance with standard practice, no additional provision had been made under common staff costs for these entitlements.

	Variance	
National staff	($1 409.5)	(10.1%)

12. Additional requirements were attributable to expenditures for separation costs for 1,381 national staff whose services were no longer required following the termination of the Mission.

	Variance	
United Nations Volunteers	$72.8	32.4%

13. The unspent balance resulted from the vacancy rate of 38 per cent. It was decided not to replace two United Nations Volunteers who repatriated at the beginning of the financial period since it was decided that the three remaining Volunteers could provide the support required.

	Variance	
General temporary assistance	($1.3)	(10.4%)

14. Actual requirements for maternity leave replacement were higher than anticipated, resulting in additional expenditures.

	Variance	
Consultants	$71.9	75.7%

15. Provision had been included in the budget for the hiring of consultants in connection with the Mission's in-house training programmes. However, most of the training was carried out at the United Nations Logistics Base at Brindisi, Italy, thus reducing requirements under this heading.

	Variance	
Official travel	($490.2)	(248.1%)

16. Additional requirements related primarily to travel within the Mission area.

	Variance	
Facilities and infrastructure	$622.1	21.4%

17. The unspent balance resulted from the closure of some facilities earlier than planned and lower costs for alteration and renovation services than projected.

	Variance	
Ground transportation	$3 856.2	65.0%

18. Provision had been made in the budget for the refurbishment of the Mission's vehicles at the United Nations Logistics Base at Brindisi at the standard rate of 30 per cent of residual value. However, most of the vehicles were transferred directly to other peacekeeping missions to meet urgent operational needs, resulting in unutilized resources.

	Variance	
Air transportation	$281.7	21.2%

19. The unspent balance was mainly attributable to the utilization of fewer extra flying hours than budgeted. Only 10 of the 180 budgeted extra helicopter flying hours were utilized and no extra flying hours were required with respect to the 30 extra flying hours that had been budgeted for the AN-26 aircraft.

	Variance	
Communications	$1 112.9	25.0%

20. Provision had been made for the refurbishment of communications equipment to be transferred to the United Nations Logistics Base at the standard rate of 30 per cent of residual value. Most of the resources were not, however, utilized since the equipment was in better condition than foreseen and the equipment was transferred to other peacekeeping missions rather than to the Logistics Base, resulting in an unspent variance under this heading.

	Variance	
Information technology	$278.5	31.9%

21. Most of the Mission's information technology equipment was transferred to other peacekeeping operations rather than to the United Nations Logistics Base, resulting in lower requirements for spare parts. Provision had been included in the budget for the refurbishment of information technology equipment to be transferred to the Logistics Base at the standard rate of 30 per cent of residual value.

	Variance	
Medical	$25.4	43.5%

22. Reduced demand for medical services resulted from the early repatriation of the International Police Task Force (IPTF) police monitors.

	Variance	
Other supplies, services and equipment	$1 592.4	56.5%

23. The unspent balance was primarily attributable to the fact that most of the Mission's assets were sent directly to other peacekeeping missions rather than to the United Nations Logistics Base at Brindisi. In accordance with current policy, the mission sending surplus assets to the Logistics Base bears the cost of the related freight charges, whereas peacekeeping missions in receipt of equipment transferred from other missions or the Base are charged for freight costs.

V. Actions to be taken by the General Assembly

24. **The actions to be taken by the General Assembly in connection with the financing of UNMIBH are:**

(a) **To decide on the treatment of the unencumbered balance of $8,236,800 with respect to the period from 1 July 2002 to 30 June 2003;**

(b) **To decide on the treatment of other income/adjustments for the period ended 30 June 2003 amounting to $8,603,000 from interest income ($591,000), other/miscellaneous income ($6,713,000) and savings on or cancellation of prior period obligations ($1,299,000).**